

NOTIFICATION

Raipur, 21 February, 2006

No.86/L-8/4/04/B-4 ; In exercise of the powers conferred by section 7 of the CHHATTISGARH FISCAL RESPONSIBILITY AND BUDGET MANAGEMENT ACT, 2005 (No.16 of 2005), the State Government hereby makes the following rules, namely: -

- 1. Short title and commencement:** -(1) These rules may be called the Chhattisgarh Fiscal Responsibility and Budget Management Rules, 2006.

(2) It shall come into force from the date of its publication in the official Gazette.

- 2. Definitions:** - In these rules, unless the context otherwise requires,

 - (a) "Act" means the Chhattisgarh Fiscal Responsibility and Budget Management Act, 2005 (No 16 of 2005);
 - (b) "Form" means a form appended to these rules:
 - (c) "GSDP" as defined in the Act refers to the gross domestic product of Chhattisgarh at factor cost at current prices .
 - (d) "Own Revenues" means aggregate of own tax revenues and own non-tax revenues of the State as reported in its' Finance and Accounts, duly audited by the Accountant General;
 - (e) "Risk weighted basis" means assessment of value of guarantee issued on the basis of risk weights assigned to factors impacting the possibility of such guarantees being called for honouring.
 - (f) "Section" means a section of the Act;
 - (g) "State" means the State of Chhattisgarh;
 - (h) The words and expressions used but not defined in these rules shall carry the same meaning as have been assigned to them in the Act.

3 Macro Economic Framework Statement, Medium Term Fiscal Policy Statement, Fiscal Policy Strategy Statement and: - (1) Macro-Economic Framework

Statement, as required to be laid before State Legislature by the State Government under section 4(1) (a), with contents specified in section 4(2) of the Act, shall be in Form F-1.

(2) Medium Term Fiscal Policy Statement, as required to be laid before State Legislature by the State Government under section 4(1) (b), with contents specified in the section 4(3) of the Act including three year rolling targets for fiscal indicators, shall be in Form F-2.

(3) Fiscal Policy Strategy Statement, as required to be laid before State Legislature by the State Government under section 4(1) (c) of the Act with contents specified in section 4(4), shall be in Form F-3.

4. Disclosures :- (1) The State Government shall, at the time of presenting the annual financial statement and demands for grants, make disclosures as required under section 5 of the Act in the following statements: -

- (a) A statement of fiscal indicators in Form D-I;
- (b) A statement of total liabilities of the state government in form D-2;
- (c) A consolidated statement of the Sinking Funds established by the state government in form D-3;
- (d) A statement of guarantees given by the state government in form D-4;
- (e) A statement of outstanding risk weighted guarantees given by the state government in form D-5;
- (f) A statement on the Guarantee Redemption Fund in form D-6;
- (g) A statement of assets in Form D-7
- (h) A statement of accrued but not received revenue receipts in forms D-8;

- (i) A statement on accrued liability in respect of works and contracts, including liabilities for land acquisition costs and claims of unpaid bills and supplies in form D-9
- (j) A statement detailing significant changes in the accounting standards, policies, practices affecting or likely to affect the computation of fiscal indicators in form D-10;
- (k) A statement giving details of the borrowings by way of Ways and Means Advances/Overdraft availed of from the Reserve Bank of India in form D-11; and
- (l) A statement giving details of the number of employees in Government, public sector and aided institutions and related salaries in the form D-12.

(2) The provisions of sub-rule (1), other than (e), (h), (g), (i) and (j) shall be complied with not later than with the presentation of the annual financial statement and demands for grants for the financial year 2006-2007. Provisions of sub-rule (1) (e), (h), (g), (i) and (j) shall be complied with not later than the presentation of annual financial statement for the financial year 2007-08.

5. Measures to enforce compliance: -In case the outcome for the quarterly review of trends in receipts and expenditure, made under sub-section (1) of section 6, at the end of second quarter of any financial year beginning with the financial year 2006-2007 shows that –

- (i) the total non-debt receipts are less than 40 per cent of Budget Estimates for that year; or
- (ii) the fiscal deficit is higher than 45 per cent of the Budget Estimates for that year; or
- (iii) the revenue deficit is higher than 45 per cent of the Budget Estimates for that year,

then, -

(a) as required under sub-section (2) of section (6) of the Act, the State Government shall take appropriate corrective measures; and

(b) as required under sub-section (3) (ii) of section (6) of the Act, the Minister of Finance shall make a statement in State Legislature during the session immediately following the end of the second quarter detailing the corrective measures taken, the manner in which any supplementary demands for grants are proposed to be financed and the prospects for the fiscal deficit of that financial year.

**By order and in the name of the
Governor of Chhattisgarh**



(Renu G.Pillay)

Special secretary, Finance

Form F - 1

[See rule 3 (1)]

MACRO ECONOMIC FRAMEWORK STATEMENT

1. **Overview of the State Economy:** [This paragraph shall contain a synoptic analysis of trend in the rate of growth of output. Information on key macroeconomic indicators shall be presented in the table at the end of this form.]
2. **GSDP Growth:** [This paragraph shall contain an analysis of trends in overall GSDP growth and its sectoral composition.]
3. **Overview of State Government Finances:** [This paragraph shall detail the developments in State Finances including an analysis of trends in revenue collections and expenditure, and the important fiscal deficit and debt indicators and the measures taken to improve the financial position of the State Government. Trends in State Government finances shall be presented in the format appended. This will, *inter alia*, indicate the developments related to the Consolidated Sinking Fund, Guarantee Redemption Fund, and issuances of risk-weighted guarantees and Ways and Means Advances availed from the RBI. This paragraph may also cover analysis of finances of local bodies and State-level public sector undertakings including the progress made by them for compilation/finalisation of annual statements of accounts and Central transfers.]
4. **Prospects:** [Based on the trends in major sectors presented in the previous sections, an assessment shall be made regarding the growth prospects, along with the underlying assumptions. An assessment of fiscal prospects shall also be made.]

F-1 (Contd.)

Macro Economic Framework Statement

Economic Performance at a Glance

Table 1: Trends in Select Macroeconomic and Fiscal Indicators

		Absolute Value (Rs. Crore)		Percentage Changes	
		April-Reporting period*		April-Reporting period*	
		Previous Year	Current Year	Previous Year	Current Year
	Real Sector				
1	GSDP at factor cost				
(a)	at current price				
(b)	at 1993-94 price				
2	Agriculture Production				
3	Industrial Production				
4.	Tertiary Sector Production				
	Government Finances				
1	Revenue Receipts (2 +3)				
2	Tax Revenue (2.1+2.2)				
2.1	Own Tax Revenue				
2.2	State's Share in Central Taxes				
3	Non-Tax Revenue (3.1 + 3.2)				
3.1	State's Own Non Tax revenue				
3.2	Central Transfers				
4	Capital Receipts (5+6+7)				
5	Recovery of loans				
6	Other Receipts				
7	Borrowing and other liabilities				
8	Total Receipts (1+ 4)				
9	Non-Plan Expenditure				
10	Revenue Account <i>Of which:</i>				
11	(a) Interest payments				
	(b) Subsidies				
	(c) Wages & Salaries				
	(d) Pension Payments				
12	Capital Account				

13	Plan Expenditure				
14	Revenue Account				
15	Capital Account				
16	Total Expenditure (9+13)				
17	Revenue Expenditure (10+14)				
18	Capital Expenditure (12+15)				
19	Revenue Deficit (17-1)				
20	Fiscal Deficit {16-(1+5+6)}				
21	Primary Deficit (20-11a)				
	<i>Memo:</i>				

**Date will relate to the period up to which information for the current year is available. To facilitate comparison, date of previous year corresponds to the same period of current year. Accordingly, reporting period may vary for different items.*

Form F-2

[See rule 3 (2)]

MEDIUM TERM FISCAL POLICY STATEMENT

A. Fiscal Indicators - Rolling Targets

	Previous Year (Y-2) Actuals	Current Year (Y-1) Budget Estimates (BE)	Current Year (Y-1) Revised Estimates (RE)	Ensuing Year (Y); Budget Estimates (BE)	Targets for next Two Years	
					Y + 1	Y + 2
1. Revenue Deficit as percentage of Total Revenue Receipts (TRR)						
2. Fiscal Deficit as percentage of GSDP						
3. Total outstanding Liabilities as percentage of GSDP						
4. Additional target(s):						
(i) Interest Payments as a percentage of Own Revenue Receipts						
(ii) Primary Deficit as a percentage of GSDP						
(iii) Interest and pensions as a percentage of Total revenue receipts						

B. Assumptions underlying the Fiscal Indicators -

1. Revenue receipts

- (a) Tax-revenue -Sectoral and GSDP growth rates
- (b) Non-tax-revenue - Policy stance
- (c) Devolution to Local Bodies
- (d) Share of own tax revenue to total tax revenue
- (e) Share of own non-tax revenue to total non-tax revenue

2. Capital receipts - Debt stock, repayment, fresh loans and policy stance

- (a) Loans and advances from the Centre
- (b) Special securities issued to the NSSF
- (c) Recovery of loans and advances
- (d) Borrowings from financial institutions
- (e) Other receipts (net) – small savings, provident funds, etc.
- (f) Outstanding Liabilities - Internal Debt and Other Liabilities

3. Total expenditure - Policy Stance

(a) Revenue account

- (i) Interest payments – (a) on borrowings during the year (aggregate and category-wise); (b) on outstanding liabilities – (i) (aggregate and category-wise)
- (ii) Major subsidies
- (iii) Salaries
- (iv) Pensions
- (v) Others.

(b) Capital account

- (i) Loans and advances
- (ii) Capital Outlay

4. GSDP Growth

C. Assessment of sustainability relating to -

(i) The balance between receipts and expenditure in general and revenue receipts and revenue expenditure in particular. The Medium Term Fiscal Policy Statement may specify the tax-GSDP ratio, own tax-GSDP ratio and State's share in Central tax – GSDP ratio for the current year and subsequent two years with an assessment of the changes required for achieving it. It may discuss the non-tax revenues and the policies concerning the same. Expenditure on revenue account, both plan and non-plan, may be also discussed with particular emphasis on the measures proposed to meet the overall objectives. It may discuss policies to contain expenditure on salaries, pension, subsidies and interest payments. An assessment of the capital receipts shall be made, including the borrowings and other liabilities, as per policies spelt out. The statement shall also give projections for GSDP and discuss it on the basis of assumptions underlying the indicators in achieving the sustainability objective.

(ii) The use of capital receipts including market borrowings for generating productive assets. The Medium Term Fiscal Policy Statement may specify the proposed use of capital receipts for generating productive assets in different categories. It may also spell out the proposed changes among these categories and discuss them in terms of the overall policy of the Government.

(iii) The estimated yearly pension liabilities worked out on actuarial basis for the next ten years. In case it is not possible to calculate the pension liabilities on actuarial basis during the period of first three years after the coming into force of this Act, the State

Government may, during that period, estimate the pension liabilities by making forecasts on the basis of trend growth rates (i.e. average rate of growth of actual pension payments during the last three years for which data are available).

Form F - 3

[See rule 3 (3)]

FISCAL POLICY STRATEGY STATEMENT

A: Fiscal Policy Overview: [This paragraph will present an overview of the fiscal policy currently in vogue.]

B: Fiscal policy for the ensuing year: [This paragraph shall have, *inter alia*, six sub-paragraphs dealing with –

(1) Tax Policy

In the sub-paragraph on tax policy, major changes proposed to be introduced in direct and indirect taxes in the ensuing financial year will be presented. It shall contain an assessment of exemption in various taxes and how far it relates to principles regarding tax exemptions.

(2) Expenditure Policy

Under expenditure policy, major changes proposed in the allocation for expenditure shall be indicated. It shall also contain an assessment of principles regarding the benefits and target group of beneficiaries.

(3) Borrowings and Other Liabilities, Lending and Investments

In this sub-paragraph on borrowings, the policy relating to internal debt, including the access to WMA/OD facility from the Reserve Bank of India, Government lending, investments and other activities; including principles regarding average maturity structure, bunching of repayments, etc., shall be indicated. The borrowings by Public Sector Undertakings and Special Purpose Vehicle, lending, investments, pricing of user

charges on public goods and utilities and description of other activities, and activities of Public Sector Undertakings which have potential budgetary implications; and the key fiscal measures and targets pertaining to each of these shall be indicated.

(4) Consolidated Sinking Fund

In this sub-paragraph, the policy related to the Consolidated Sinking Fund (CSF) shall be indicated.

(5) Contingent and other Liabilities

Any change in the policy on contingent and other liabilities, in particular guarantees, which have potential budgetary implications, shall be indicated. Any change in the policy related to borrowings by special purpose vehicle (SPV) and other equivalent instruments where liability for repayment is on the State Government shall be indicated. The policy on building up of the Guarantee Redemption Fund (GRF) and commission charges/collected for guarantees issued shall also be indicated.

(6) Levy of User Charges

Any change proposed in the levy of user charges of public services shall be spelt out.

C. Strategic priorities for the ensuing year:

[(1) Resource mobilisation for the ensuing financial year through tax, non-tax and other receipts shall be spelt out.

(2) The broad principles underlying the expenditure management during the ensuing year shall be spelt out.

(3) Priorities relating to management of public debt proposed during the ensuing year shall be indicated.]

D: Rationale for Policy changes:

(1) The rationale for policy changes consistent with the Medium Term Fiscal Policy Statement, in respect of taxes proposed in the ensuing Budget shall be spelt out.

(2) The rationale for major policy changes in respect of budgeted expenditure including expenditure on subsidies and pensions shall be indicated.

(3) Rationale for changes, if any, proposed in the management of the public debt shall be indicated.

(4) The need for changes, if any, proposed in respect of the charges for public utilities shall be spelt out.]

E. Policy Evaluation:

[The paragraph shall contain an evaluation of the changes proposed in the fiscal policy for the ensuing year with reference to fiscal deficit reduction and objectives set out in the Medium Term Fiscal Policy Statement.]

FORM D-1

[See rule 5]

SELECT FISCAL INDICATORS

	Item	Previous Year (Actuals)	Current Year (RE)
1.	Gross Fiscal Deficit as Percentage of GSDP		
2.	Revenue Deficit as Percentage of Gross Fiscal Deficit		
3.	Revenue Deficit as Percentage of GSDP		
4.	Revenue Deficit as Percentage of TRR		
5.	Total Liabilities -GSDP Ratio (%)		
6.	Total Liabilities - Total Revenue Receipts (%)		
7.	Total Liabilities –State’s Own Revenue Receipts (%)		
8.	State’s Own Revenue Receipts to Revenue Expenditure (%)		
9.	Capital Outlay as Percentage of Gross Fiscal Deficit		
10.	Interest Payment as Percentage of Revenue Receipts		
11.	Salary Expenditure as Percentage of Revenue Receipts		
12.	Pension Expenditure as Percentage of Revenue Receipts		
13.	Non-developmental Expenditure as Percentage of aggregate disbursements		
14.	Gross Transfers from the Centre as Percentage of Aggregate Disbursements		
15.	Non-tax Revenue as Percentage of TRR		

Form D-2
(See Rule 5)

A. Components of State Government Liabilities (Rs. crore)

Category	Raised during the Fiscal Year		Repayment/Redemption during the Fiscal Year		Outstanding Amount (End-March)	
	Previous Year (Actuals)	Current Year (RE)	Previous year (Actuals)	Current year (RE)	Previous year (Actuals)	Current year (RE)
Market Borrowings (SLR)						
Market Borrowings (non-SLR)						
Loans from Centre						
Special Securities issued to the NSSF						
Borrowings from Financial Institutions/ Banks						
WMA/ OD from RBI						
Other liabilities in Consolidated Fund						
A. Consolidated Fund Liabilities						
Small Savings, Provident Funds, etc						
Reserve Funds/ Deposits						

Other Liabilities in Public Account						
B. Total Public Account Liabilities						
C. Borrowings of Public Sector and SPVs for which state government has assumed liability to pay interest or principal from Budget						
Total Liabilities						

B. Weighted Average Interest Rates on State Government Liabilities

(Per cent) Category	Raised during the Fiscal Year [^]		Outstanding Amount (End-March)	
	Previous Year (Actuals)	Current Year (RE)	Previous year (Actuals)	Current year (RE)
Market Borrowings (SLR)				
Market Borrowings (non-SLR)				
Loans from Centre				
Special Securities issued to the NSSF				
Borrowings from Financial Institutions/ Banks				
WMA/ OD from RBI				
Other liabilities in Consolidated Fund				
A. Consolidated Fund Liabilities				
Small Savings, Provident Funds, etc				
Reserve Funds/ Deposits				
Other Liabilities in Public Account				
B. Total				

Public Account Liabilities				
C. Borrowings of Public Sector and SPVs for which state government has assumed liability to pay interest or principal from Budget				
Total Liabilities				

[^] *Weighted average interest rate where the respective weight is the amount borrowed.*

This is calculated on contractual basis and then annualised.

** Weighted average interest rate where the weights are the amount of the respective components of State Government liabilities.*

FORM D - 4**[See rule 5]****Guarantees given by the Government**

Category (No. of Guarantees within bracket)	Maximum Amount Guaranteed during the year (Rs. crore)	Outstanding at the beginning of the year (Rs. crore)	Additions during the year (Rs. crore)	Reductions during the year (other than invoked during the year) (Rs. crore)
1	2	3	4	5

Invoked during the year (Rs. crore)		Outstanding at the end of the year (Rs. crore)	Guarantee or Fee (Rs. crore)		Remarks
Discharged	Not discharged		Receivable	Received	
6	7	8	9	10	11

Note: Reporting year refers to the second year preceding the year for which the Budget is presented.

FORM D-5

[See rule 5]

Outstanding Risk –weighted Guarantees

(Amount in Rs. Crore)

Default Probability	Risk weights (per cent)	Amount outstanding as in the Previous Year and the Current Year	Risk weighted outstanding guarantee in the previous year and the current year
Direct Liabilities	100		
High Risk	75		
Medium Risk	50		
Low Risk	25		
Very Low Risk	5		
Total Outstanding			

Note: The risk-weights have been pre-specified for various risk categories.

FORM D-6

[See rule 5]

Guarantee Redemption Fund (GRF)

(Amount in Rs. Crore)

Outstanding invoked guarantees at the end of the previous year	Outstanding Amount in GRF at the end of the previous year	Amount of Guarantees Likely to be Invoked during the current year	Addition to GRF during the current year	Withdrawal from the GRF during the current year	Outstanding Amount in GRF at the end of the current year
(1)	(2)	(3)	(4)	(5)	(6)

Notes:

(i) As per the terms of the GRF, during each year, the Government is required to contribute an amount equivalent at least to 1/5th of the outstanding invoked guarantees plus an amount likely to be invoked as a result of the incremental guarantees issued during the year.

(ii) Previous year refers to the year preceding the current year.

FORM D - 7

[See rule 5]

STATEMENT OF ASSETS*(Rs in crore)*

	Assets at the beginning of the reporting year	Assets acquired during the reporting year	Cumulative total of assets at the end of the reporting year
	Book Value	Book Value	Book Value
Financial assets:			
Loans and advances			
Loans to Local Bodies			
Loans to companies			
Loans to others			
Equity Investment			
Shares			
Bonus shares			
Investments in GoI dated securities/Treasury Bills			
Investments in 14-day Intermediate Treasury Bills			
Other financial investments (please specify)			
Total			
Physical assets:			
Land			
Building	—		
Office/Residential			
Roads			
Bridges			
Irrigation Projects			
Power Projects			
Other capital projects			
Machinery & Equipment			
Office Equipment			

Vehicles			
Total			

Notes:

1. Assets above the threshold value of Rupees two lakh only to be recorded.
2. Reporting year refers to the second year preceding the year for which the annual financial statement and demands for grants are presented.
3. The Statement in respect of physical assets is to be prepared based on asset register maintained by the Government. The value to be indicated would be book value, i.e. acquisition cost netted for depreciation/impairment.
4. States that are not in a position to provide information in respect of physical assets may, to begin with, provide information only in respect of financial assets. They may disclose their physical assets within --- years from the date of publication of the Notification of the Rules in the State Gazette.

	Central Sales Tax											
	Sales Tax on Motor Spirit and Lubricants											
	Surcharge on Sales Tax											
	State Excise											
	Taxes on Vehicles											
	Other Taxes											
	<u>TOTAL</u>											

Note: Reporting year refers to the second year preceding the year for which the annual financial statement and demands for grants are presented.

Form D - 9

[See rule 5]

Statement of Miscellaneous Liabilities: Outstandings

(Rs. crore)

	Outstanding Amount \$
Major Works and Contracts	
Committed liabilities in respect of land acquisition charges	
Claims in respect of unpaid bills on works and supplies	

\$ The outstanding amount pertains to the end-March position for the year before the current year.

Form D - 10

[See rule 5]

Statement of Significant Changes in the accounting standards, policies and practices

(Affecting or likely to affect the computation of fiscal indicators)

- A. Changes introduced on standards introduced on recommendations of GASAB

- B. Changes introduced in state's rules without any recommendations of GASAB

- C. Changes commented upon AG in the Finance and Accounts and its' impact on fiscal indicators

- D. Disallowances made in computation of revenue deficit and additions in computation of fiscal deficit made by the Government of India for Debt Consolidation and Relief Facility

Form D – 11

[See rule 5]

Details of borrowings by way of Ways and Means Advances/Overdraft from RBI

Particulars	Amount/days
Average amount of WMA from RBI during previous year ^	
No. of days in WMA	
Highest WMA (amount with dates)	
Average amount of OD from RBI^	
Number of days of OD	
Number of occasions of OD	
Interest paid on OD	

^ The average amount of WMA/OD is calculated by summing up the outstanding amount of WMA as on each day (including holidays) and dividing by the total number of days during April-Reporting period.

Form D – 12

[See rule 5]

Details of Employees

Class of Employees	Previous Year (actuals)		Current Year (RE)		Ensuing Year (BE)	
	Number of Employees	Amount of Salary Expenditure	Number of Employees	Amount of Salary Expenditure	Number of Employees	Amount of Salary Expenditure
Government employees						
State Public Enterprises and Special Purpose Vehicles						
Urban Local Bodies						
Rural Local Bodies						
Aided Educational Institutions						
Boards and other instrumentalities of Government						
Universities						
Total						